

## Message Text

CONFIDENTIAL

PAGE 01 NICOSI 02312 01 OF 03 071740Z  
ACTION EUR-12

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INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 NSCE-00  
SSO-00 ICAE-00 INRE-00 ACDA-12 /075 W  
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O P 071715Z SEP 78  
FM AMEMBASSY NICOSIA  
TO SECSTATE WASHDC IMMEDIATE 8285  
INFO AMEMBASSY BUCHAREST PRIORITY  
AMEMBASSY ANKARA  
AMEMBASSY ATHENS  
AMEMBASSY LONDON  
AMEMBASSY BONN  
AMEMBASSY PARIS  
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C O N F I D E N T I A L SECTION 1 OF 3 NICOSIA 2312

E.O. 11652: GDS  
TAGS: PGOV, PEPR, CY, US  
SUBJECT: NIMETZ VISIT TO CYPRUS: CONVERSATIONS WITH  
UN REPRESENTATIVES

SUMMARY. AFTERNOON OF SEPT. 5 COUNSELOR NIMETZ, AMBASSADOR  
STONE AND NIMETZ PARTY CONDUCTED CANDID AND FRIENDLY  
CONVERSATIONS WITH UN SPECIAL REPRESENTATIVE GALINDO-POHL  
AND HIS DEPUTY REMY GORGE. DISCUSSION CENTERED ON INTER-  
COMMUNAL NEGOTIATIONS AND VAROSHA. AT GOC REQUEST,  
GALINDO-POHL PRESENTLY INACTIVE BUT HE INTENDS TO STEP UP  
PACE OF HIS ACTIVITIES AFTER THE UNGA. END SUMMARY.

1. IN GREETING THE COUNSELOR, GALINDO-POHL COMMENTED THAT  
AMERICA WAS THE MOST IMPORTANT MEMBER OF UN AND THAT U.S.  
VIEWS AND ACTIONS REGARDING CYPRUS WERE OF GREAT IMPORTANCE  
TO HIS MISSION. IN RESPONSE TO NIMETZ DESCRIPTION OF HIS  
REVIEW OF GREEN LINE AND HIS PRAISE OF CONFIDENT  
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PAGE 02 NICOSI 02312 01 OF 03 071740Z

PROFESSIONALISM OF UNFICYP ROLE IN BUFFER ZONE, GALINDO-  
POHL AND HIS DEPUTY GORGE EXPLAINED THAT THERE HAVE BEEN  
NO MAJOR INCIDENTS RECENTLY AND THAT PHYSICAL TENSION  
BETWEEN OPPOSING ARMED FORCES NOW LOW AND TENDED TO  
STAY THAT WAY DESPITE UPS AND DOWNS IN POLITICAL ARENA.

2. GORGE COMMENTED THAT PUBLIC INTENSITY OF CYPRIOT

DESIRE TO CONVOKE SECURITY COUNCIL SESSION HAS DEIMINISHED FOLLOWING KYPRIANOU'S VACATION IN GREECE. HE UNDERSTOOD CYPRIOTS WERE PRESENTLY TAKING PULSE OF SECURITY COUNCIL MEMBERS WHICH PARTICALLY EXPLAINED FOREIGN MINISTER ROLANDIS' VISIT TO PRAGUE. IN THAT REGARD, GORGE MENTIONED THAT CYPRIOTS HAVE EXPRESSED DOUBTS ABOUT PRESENT COMPOSITION OF SECURITY COUNCIL. HE SAID THERE WERE INDICATIONS THEY MIGHT SEEK TO STRENGTHEN THE SECRETARY GENERAL'S ROLE IN SOME UNCLEAR WAY AND THAT THEY MIGHT BE INTERESTED IN THE FORMATION OF A SMALL COMMITTEE OF SECURITY COUNCIL MEMBER STATES TO ADVISE THE SECRETARY GENERAL. THEY NOW SEEM TO REALIZE THAT SANCTIONS AGAINST TURKEY ARE PROBABLY NOT POSSIBLE.

4. NIMETZ RESPONDED THAT GREEK CYPRIOTS WERE CONVINCED THEY COULD NOT GIVE UP MORAL SUPPORT THEY RECEIVE FROM INTERNATIONAL FORA BUT THEY DID NOT SAY HOW THEY WOULD PROCEED. THEY CLAIMED TO SEE NEED FOR BALANCE BETWEEN INTERNATIONAL DEBATE AND THE SEARCH FOR PRACTICAL SOLUTIONS VIA OTHER CHANNELS. NIMETZ OPINED THAT A UN REJECTION OF A GREEK CYPRIOT REQUEST FOR SANCTIONS AGAINST TURKEY WOULD BE A SEVERE DEFEAT. THIS POSSIBILITY MUST BE GIVING THEM PAUSE. APART FROM GENTLY MENTIONING THERE WERE VARIOUS RISKS, NIMETZ TOLD UN REPS THAT HE HAD NOT URGED CYPRIOTS TO FOLLOW ANY PARTICULAR COURSE RE INTERNATIONAL ACTIVITIES.

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PAGE 03 NICOSI 02312 01 OF 03 071740Z

5. INTERCOMMUNAL TALKS. IT WAS AGREED THAT GREEK CYPRIOTS SEEMED TO BE GROPING FOR WAYS TO GET NEW IDEAS ON THE TABLE BASED ON COMBINATION OF UN RESOLUTIONS AND MAKARIOS-DENKTASH GUIDELINES. IT WAS FURTHER AGREED THAT THIRD PARTY, LIKE SRSG COULD PLAY USEFUL ROLE HERE. NIMETZ COMMENTED THAT RECONVENED INTERCOMMUNAL TALKS WHICH IMMEDIATELY BROKE DOWN WOULD SET BACK THE ENTIRE PROCESS DANGEROUSLY. TO AVOID THIS THERE SHOULD BE CAREFUL PREPARATORY WORK BETWEEN THE TWO PARTIES. GALINDO-POHL AGREED AND SAID IT WOULD ALSO BE NECESSARY TO GET COMMITMENT FROM BOTH SIDES TO RESPOND TO EACH OTHER'S IDEAS AND QUESTIONS AND TO AGREE TO STAY AT THE TABLE FOR AN EXTENDED PERIOD. HE ALSO SAID THAT KYPRIANOU'S SUGGESTION FOR "OPEN AGENDA" INTERCOMMUNAL TALKS, MADE IN CONJUNCTION WITH HIS VAROSHA COUNTER PROPOSAL, PROVIDED A VALUABLE OPENING WHICH SHOULD NOT BE LOST. HE WAS ALSO PLEASED THAT KYPRIANOU HAD NOT LIQUIDATED THE MAKARIOS-DENKTASH GUIDELINES.

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PAGE 01 NICOSI 02312 02 OF 03 071750Z  
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C O N F I D E N T I A L SECTION 2 OF 3 NICOSIA 2312

6. GORGE ASKED IF GREEK CYPRIOTS HAD DISCUSSED THE QUESTION OF A NEW CYPRIOT INTERCOMMUNAL NEGOTIATOR TO REPLACE PAPADOPOULOS. NIMETZ SAID IT HAD NOT COME UP. GORGE EXPRESSED BELIEF THAT GREEK CYPRIOTS WERE STILL ENGAGED IN SELECTION PROCESS AND THEN DISCUSSED SOME OF THE PROBLEMS INVOLVED IN MATCHUPS OF VARIOUS PERSONALITIES. HE SPECULATED THAT THE PRESIDENT OF THE HOUSE OF REPRESENTATIVES MICHAELIDES WAS STILL A DISTINCT POSSIBILITY, AND THAT PRESENT DEPUTIES TRIANTAFYLIDIS AND SOULIOTIOU WERE LESS LIKELY TO BE SELECTED. (N.B., IN LATER DISCUSSIONS ON TURKISH SIDE, IT WAS CLEAR THAT THE TURKISH CYPRIOT NEGOTIATOR ONAN WILL CONTINUE. HE HAS HAD SOME QUITE CONTACTS WITH TRIANTAFYLIDIS AND DOES NOT BELIEVE HE OR SOULIOTIOU WOULD BE PICKED ONAN, LIKE UN REPS, WAS CURIOUS ABOUT STATUS OF NEGOTIATOR ON GREEK CYPRIOT SIDE.)

7. PRESENT ROLE OF GALINDO-POHL: GALINDO-POHL STATED THAT HE IS NOT ACTIVE AT MEMENT BECAUSE KYPRIANOU EXPLICITLY  
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PAGE 02 NICOSI 02312 02 OF 03 071750Z

ASKED HIM TO NOT PURSE INTERCOMMUNAL TALKS ON VAROSHA PROPOSALS UNTIL AFTER HIS RETURN FROM UNGA IN EARLY FALL. GALINDO-POHL SAID HE HAD ACCEDED TO THIS REQUEST PARTIALLY BECAUSE HE WAS NEWLY ARRIVED AND WAS JUST MASTERING THE

COMPLEXITIES OF THE ISSUE. HE STATED THAT HE DID INTEND TO PLAY A MORE ACTIVE ROLE LATER IN THE FALL.

8. VAROSHA/FAMAGUSTA: FOR REASON DESCRIBED IMMEDIATELY ABOVE, SRSG HAS NOT FORMALLY PRESENTED THE UN SECRETARIAT'S COMPROMISE SUGGESTION RE VAROSHA TO THE PARTIES. GALINDO-POHL EXPRESSED BELIEF THAT PARTIES WERE AWARE OF ITS GENERAL CONTOURS BASED ON INFORMAL NEW YORK CONTACTS. GORGE THEN EXPLAINED HOW CONCEPT OF EXPANDING UN BUFFER ZONE TO INCLUDE PART OF GREATER VAROSHA MIGHT WORK. GREEK CYPRIOT BLUE LINE WOULD REMAIN AS IS, WHILE TURKISH RED LINE WOULD BE ADJUSTED TO NORTH AND WEST AS AGREED TO BY PARTIES. AREA IN BETWEEN WOULD BE A "SORT OF FREE TOWN," WITH UN SUPERVISING ACCESS AND SECURITY AND LOCAL GREEK CYPRIOTS ADMINISTERING THEMSELVES UNDER CYPRIOT LAW AND HAVING ACCESS TO CYPRIOT LEGAL AND GENERAL ADMINISTRATIVE SERVICES. UN COSTS WOULD BE MET IN NORMAL WAY BY UN WHILE OTHER ADMINISTRATIVE COSTS WOULD BE FINANCED BY FEES CHARGED FOR MUNICIPAL SERVICES.

9. IN RESPONSE TO QUERY RE GREEK CYPRIOT ATTITUDES, NIMETZ EXPLAINED THAT THEY WERE CONCERNED ABOUT SIZE OF AREA TO BE RETURNED, NUMBER OF GREEK CYPRIOTS WHO COULD ACTUALLY BE ACCOMMODATED, VIABILITY OF AREA BECAUSE OF ALLEGED LACK OF PUBLIC SERVICES LIKE HOSPITALS, FIRE STATIONS, ETC., AND WHETHER GREEK CYPRIOT LAW WOULD APPLY.

10. IN DISCUSSION OF TURKISH CYPRIOT VIEWS, GORGE IMPLIED THAT DENKTASH SEEMED ULTIMATELY FLEXIBLE, WILLING TO CONFIDENTIAL

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PAGE 03 NICOSI 02312 02 OF 03 071750Z

EVENTUALLY TURN OVER "VAROSHA PROPER," AT LEAST ALL OF SEALED OFF AREA, TO FULL GREEK CYPRIOT CONTROL. HE WANTED TO DO IT, HOWEVER, IN A WAY THAT WOULD BOTH GET CYPRIOTS TO AND KEEP THEM AT THE NEGOTIATING TABLE. HE ALSO HAD PROBLEM THAT TURKISH CYPRIOTS HAD SETTLED AREA BETWEEN SEALED OFF AREA AND OLD FAMAFUSTA AND OTHER PARTS NORTH AND WEST OF OLD CITY. FOR POLITICAL REASONS, HE WOULD NOT WANT TO RESETTLE THEM AGAIN. HE WOULD HAVE LESSER PROBLEM WITH MAINLAND SETTLERS WHO WERE NOW IN AREA DIRECTLY WEST OF AREA TO BE TURNED OVER TO THE GREEK CYPRIOTS.

11. NIMETZ SUGGESTED THAT UN MIGHT BE ABLE TO MOVE PARTIES CLOSER TOGETHER ON THIS ISSUE EITHER ON BASIS OF UN BUFFER ZONE SUGGESTION OR VIA DETAILED DISCUSSIONS LEADING TO SOME KIND OF PHASED PROGRESS BY STAGES AND AREAS PARALLEL TO INTERCOMMUNAL TALKS. NIMETZ STRESSED THAT USG DID NOT WANT TO SEE CYPRIOT RETURNEES MADE HOSTAGE TO SUCCESS OF INTERCOMMUNAL TALKS. GORGE REPLIED THAT HE HAD INFORMALLY

DISCUSSED WITH PELAGHIAS POSSIBILITY OF HOLDING WORKING  
LEVEL, DETAILED VAROSHA TALKS AT LEDRA PALACE. IN  
CONVERSATION, PELAGHIAS SEEMED AWARE OF UN PLANS, STATED  
FACE-TO-FACE TALKS NOT POSSIBLE DURING THIS PERIOD BUT  
THAT SHUTTLE TALKS THROUGH UN SPECIAL REP COULD  
PERHAPS BE ACCEPTABLE. THIS WILL BE PURSUED AFTER UNGA.

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PAGE 01 NICOSI 02312 03 OF 03 071756Z  
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C O N F I D E N T I A L SECTION 3 OF 3 NICOSIA 2312

12. MISSING PERSONS SECTION IN SEPTTEL.

13. NICOSIA AIRPORT. UN PROPOSAL UNDER STUDY IN ANKARA  
SINCE JULY 5. RESPONSE NOW REPORTEDLY BEING STUDEID BY  
NEW TURKISH FORCE COMMANDER. THIS IS IN ISSUE ON WHICH  
ANKARA IS SAID TO HAVE FINAL WORD FOR "SECURITY REASONS."  
IN DISCUSSIONS TURKS HAVE RAISED ISSUE OF UN USE OF ERCAN,  
TO BALANCE USE OF LARNACA, AND THE FIR QUESTION. RAPID  
RESOLUTION NOT LIKELY AS THESE POSE DIFFICULT POLITICAL  
QUESTIONS WHICH GO TO HEART OF BASIC CYPRUS PROBLEM.  
STONE

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## Message Attributes

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